App. F. IX-4

Previous References (1923.4 G. F.)

G. F. File No. 80-23

Serial Nos. 38, 39

Later References

Received 5.11.23

General and Revenue Secretariat.

Serial Nos. Nos. P-30-E

Part B for July 1923

SUBJECT

Reforms of the Mehkaps Committee's suggestion to utilise a larger proportion of the available funds for meeting Imperial expenditure on the Residency Office and establishment maintained for the benefit of the State.

Nos 39. From Secretary to the Hon'ble the British Resident in Mysore Bangalore

No. P.C. 654 D 18. 1. 1923

States that the Mysore Govt feel that they cannot be ~~excep~~ expected to subject themselves to the jurisdiction of this Committee even in matters in which the Govt of India may as in this particular instance be financially interested

AP 1317-

GENERAL AND REVENUE SECRETARIAT.

(C.B.)

NOTES.

File No. 8.23

FILE HEADING

Bangalore Assigned Tract Revenues.- Charges debitable to the --

From

The Secretary to the Resident in Mysore.

No. C. 2303/539 Dated 3rd January 1923 Received 4th January 1923.

Diary No. 1909	Enclos.	Spare Copies.	Serial No.

BRIEF ABSTRACT OF LETTER.

Informs of the Inchcape Committee's suggestion to utilise a larger proportion of the available funds for meeting Imperial expenditure on the Residency office and establishments maintained for the benefit of the tract.

NOTES AND ORDERS.

Financial Secretary for favour of a note with the previous file in which the pro forma account discussion took place.

(Id.) A.R.B./4-1-23.

Fl. Secretary. (Id.) [illegible]/4-1-23.

NOTES—First Sheet.

GENERAL AND REVENUE SECRETARIAT.

(C.B.)

NOTES.

G.F. File No. 8...3

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NOTES—First Sheet.

Serial No.

Not content with upsetting the previous decision reached after protracted correspondence, withholding as large an amount as Rs.21 lakhs out of the surpluses for three years from 1918-19, and also keeping in suspense even the question of paying the surpluses from 1921-22, the Government of India have proposed in the Residency letter now received to attack the integrity of the previous decision by burdening the pro forma account of the Station with new charges and thus reducing the surplus of such account.

The communication consists of two parts: (1) the enunciation of a new policy with the object that "a larger proportion of the available funds should be utilised for meeting Imperial expenditure on the Residency Office and establishments", for preparing us to receive the scheme said to be in contemplation on the suggestion of the Inchcape Committee for giving effect to such policy, and, (2) a definite proposal in pursuance of the same policy to the effect that 7/8ths instead of 1/3rd of the pay of the Residency Surgeon and his establishment should be borne by the pro forma account of the Station.

Two reasons are assigned in support of adopting this new policy: (1) "the enormous expan-

sion

NOTE—Contn. sheet.

Serial No.

expansion of the surplus", and (2) "the increase of work in the Residency Office in connection with the administration of the Tract". It is surprising that the first reason should be urged to support the contention. The share of Residency charges to be borne by the pro forma account of the Station is not a fluctuating fraction to vary with the size of the annual surpluses. It is altogether a new theory to enunciate that, because the surpluses are large, a larger proportion of the Residency charges should be borne by the Civil & Military Station. If such a theory ~~is~~ has to be followed, the Government of India should be prepared to reduce the proportion if the surpluses decline. As a practical method the variation of the proportion in relation to the size of the annual surpluses is a most inconvenient arrangement and it is very difficult to adopt a working rule for giving effect to it. The existing procedure has fixed a definite proportion -- 1/3rd -- of the annual Residency charges, taking into consideration the share of attention which the Residency is believed to give to the administration of the Tract. It has been roughly assumed that the Residency devotes 1/3rd of its attention to the administration of Coorg, ~~and~~ another third to that of the Station, and the remaining 1/3rd is required for its work as the

NOTE—Contn. sheet.

Serial No.

as the representative of the Imperial Government in Mysore: vide para 9 of the Memorandum on page 30, Vol. II, and item No.2 - Residency charges, on page 39 of the same collection.

The second reason is equally untenable. I do not think it can seriously be contended that the work of the Residency Office has increased only in connection with the administration of the Tract. At any rate, no reasons are given in the letter under disposal to support the contention that the Station work alone has increased. What is probable is that the work of this office has increased on the whole, as in the case of all Government offices in general. If so, the total cost of the offices will have gone up and each party will have to bear his share of the excess. To increase the share of one is to decrease that of the other and no such readjustment can be defended or reconciled with the assurance that the Government of India do not desire to benefit the Imperial Exchequer at the cost of the Station revenues. As it is, the increased expenditure on the Residency establishments means a larger charge to be borne by the Station account and it is quite unreasonable to require that account to bear a bigger fraction than 1/3rd of the increased charges.

For reasons stated above, the existing arrange-

ment

arrangement, whether in respect of the method of assessing the share of the several parties or of the particular proportions now fixed, does not call for any change and the reasons given do not support the proposal to alter it.

As regards the particular proposal respecting the pay of the Residency Surgeon and his establishment, attention is invited to para 5 of the Memorandum on page 29 of the collection(Vol.II) and the decision of the Government of India under item 2 - Residency Surgeon and his establishment, on page 3 of the same collection. The cost of this item follows the general arrangement in regard to the Residency charges and there is no justification for adopting a new rule in respect of it entailing a higher charge on the pro forma account of the Station. I may state that the entire charge on account of the pay of the Residency Surgeon and his establishment was being debited to the Residency account: vide foot-note on pages 13 and 19 of the collection (Vol.II) and subsequently the Government of India proposed to transfer the whole of this charge to the account of the Station, but we protested against this proposal: vide para 5 of the memorandum on page 29 of the Collection (Vol.II). The Government of India ~~practically~~ partly admitted the

Justice

Serial No.

justice of our contention and agreed to charge the Station account with only ~~x/xd~~ 1/3rd of the cost of this item: vide item 2 on page 38 of the collection (Vol.II). The letter under disposal states that the increased proportion of 7/8ths is proposed "in view of the fact that practically the whole of the Residency Surgeon's time is occupied in the medical administration of the Tract". Whatever ~~care~~ care and attention the Residency Surgeon now gives to the medical administration of the Tract, he must have been giving in 1912 and I do not think it can seriously be contended that the position in this respect has altered since then.

5/1/23

Dewan

A draft reply may be put up on the above lines the reference noted in the margin. Thereafter in such proposals needs may also be put up.

6/1.

DEWAN'S OFFICE.
Recd. on JAN 5 1923
Reg. No. 4056

Recd back on 8/1/23

NOTE—Contn. sheet.

Submitted to His Highness.

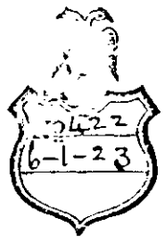
I submit herewith for persual a confidential letter from the Residency about a proposal to raise the proportion of certain Residency charges debited to the Assigned Tract revenue.

The question will be examined and a draft reply submitted in due course.

Bangalore,
4th January 1923.

6 JAN 1923

Record of Cases submitted for the Orders of His Highness the Maharaja



Subject.

Letter from the Residency proposing to raise the proportion of certain Residency charges debited to the Assigned Tract revenue.

575

Order.

~~KRMP~~

8/1/23

Finance Secy

4/1

1923

9/1

Ag Finance
10.1.23

G. R. S. III-21

General and Revenue Secretariat.

C.F. File No. 80 of 1923

Serial No.

V/.

Draft is put up.

The original file is not readily traceable but the printed collection which has taken the place of the manuscript file is put up for reference.

A D.S.L. also is put up.

D E W A N.)

Mule 8-1-23

Yes. approved
4
10.1

The original file should be traced.

NOTE—Contn. sheet.

Submitted to His Highness.

I submit for gracious perusal the Residency communication received on the 4th instant stating that the Inchcape Committee have suggested that as the Civil & Military Station has had large surpluses in the past few years, the pro forma account of the Station should bear a larger share of the Residency charges than hitherto. It is also stated that no definite scheme to give effect to this new view has yet been framed, but apparently the Government of India want us to be prepared to receive some such scheme and the present communication is in the nature of a notice of what is going to be proposed. In accordance with the new view, it is actually proposed that 7/8ths instead of 1/3rd of the pay of the Residency Surgeon and his establishment should be charged to the pro forma account of the Station.

2. The Inchcape Committee is apparently thinking of all sorts of devices to afford relief to the Central Government finances and their view that because the surpluses have been large, the Tract should bear a larger share of the Residency charges is altogether untenable and we must protest against any such proposal at the earliest possible opportunity. As regards the alleged increase, in the Residency Office, of work relating to the administration of the Tract, there is only this statement in the Residency communication and no facts are urged to support it. What has probably happened is that the work of the Residency Office has increased as that of all Government offices in general, and it is hardly fair that we should be expected to bear a larger proportion of the increased charges --an arrangement which would mean that the other two parties --the Coorg administration and the Central Government-- should be relieved of their share of the cost as already fixed. It is necessary to resist this new view- both the general one in regard to the Residency charges and the specific proposal in regard to the pay of the Residency Surgeon and his establishment.

Draft approval

3. A draft reply is put up and I request the gracious approval of His Highness to issue it.

Bangalore,
10th January, 1923.

AS

10 JAN 1923

CONFIDENTIAL.

Record of Cases submitted for the Orders of His Highness the Maharaja

Subject.

Draft reply to the Residency regarding the Inchcape Committee's suggestion to utilise a larger proportion of the available funds for meeting Imperial expenditure on the Residency office and establishments.

Returned with D.O. Letter dated 15.1.23

M2
15.1.23

Order.

G. R. S. III-21

General and Revenue Secretariat.

G. F. File No. 80. of 1922

Serial No.	
	To The Secretary to the Hon'ble Resident in Mysore.
	No. F. [illegible] dated 18th January 1923.

Pol 8394 A. C.B. 1909

R. O. 2.—R. P. B.—7-1921.—1,000.

CONFIDENTIAL

No. C/2303/Enc. 539

C.P. 80.23.38

From F. Williamson Esq., I.C.S.

~~Major C. T. O'Flaherty, I.A.~~,

SECRETARY TO THE RESIDENT IN MYSORE.

To

The Chief Secretary to the Government of Mysore.

Dated Bangalore, 3rd January 1923.

Subject:- Charges debitable to the Bangalore Assigned Tract Revenues.

SIR,

I am directed to address you on the subject mentioned above.

2. The Inchcape Committee have suggested that in the changed conditions in the Assigned Tract, e.g. the enormous expansion of the surplus and the increase of work in the Residency Office in connection with the administration of the tract, a larger proportion of the available funds should be utilised for meeting Imperial expenditure on the Residency Office and establishments maintained for the benefit of the tract. No definite scheme has as yet been framed to give effect to this policy, beyond a proposal that the bulk of the pay of the Residency Surgeon and his establishment should be placed on the Assigned Tract budget. The Government of India think that $\frac{7}{8}$ths (instead of $\frac{1}{3}$rd as at present - vide Mr. Warburton's letter No. 4076, dated the 17th July 1912) would be a fair proportion, in view of the fact that practically the whole of the Residency Surgeon's time is occupied in the medical administration of the tract.

A further communication will be made to you in the event of any fresh proposals being formulated for meeting Imperial (civil) expenditure from the revenues of the tract.

Meanwhile I am to invite any representation which the Mysore Government may be disposed to make regarding the debiting of $\frac{7}{8}$ths of the salary of the Residency Surgeon and his establishment to the Assigned Tract budget.

I have the honour to be,
Sir,
Your obedient servant,

SECRETARY TO THE RESIDENT IN MYSORE.

D.O. No. 236.
Enc one
with one file

The Palace,
Mysore.
15th January 1923.

My dear Sir,

17 JAN 1923

I am directed to return File No. ~~422~~ 432 dated the 10th January 1923, and to say that His Highness approves of the draft reply to the Residency regarding the Inchcape Committee's suggestion. Three paras have been added here to the draft, and these may be retained if you see no objection to them. A revised draft reply is herewith enclosed.

Yours sincerely,
Mirza M. Ismail

A. R. Banerji, Esq., C.B.E., C.I.E.,
Bangalore.

POSTS TELEGRAPHS.

NOTICE.

This form must accompany any inquiry made respecting this Telegram.

Charges to pay.	
Rs.	As.

Stamp: BANGALORE 18 JAN 22 G.T.O.

Handed in at (Office of Origin).	Date.	Hour.	Minute.	Service Instructions.	Words.
mysore	18.	10	10	x x	19

Recd. here at 10 H. 44 M.

Krishnarao Esq. Financial Secretary Mysore

Pending revised letter on subject this afternoon kindly await receipt

Private Secretary

N.B.—The name of the Sender, if telegraphed, is written after the text.

Sub to Dewan for information. The letter to Resy with paras "D" and "E" 18-1-23 The letter to Resy with paras "D" and "E" may be sent by this Dak. It cannot be received & read by Dewan before it has been issued. Secy 18.1

The Palace,

Mysore.

18th January 1923.

Dear Mr. Krishna Rao,

I am writing to you direct in the absence of the Dewan to save time. If the Dewan has sent the draft letter, as approved here, for despatch by you to the Residency, would you kindly substitute, if not too late, the following modified paras for those in the draft ?

" In conclusion, the Mysore Government would like to bring to the notice of the Government of India an important question of principle involved in this reference, namely, how far suggestions in a matter like the Surplus Revenues of the Assigned Tract, which is essentially a Political one, affecting a settlement, arrived at after mature consideration, between the Government of India and the Durbar, can legitimately come from an outside body like the Inchcape Committee, which cannot be aware of the previous history, or all the facts of the case, or of the commitments made by the parties concerned.

Indeed, the Mysore Government feel that such suggestions can properly come only from the Government of India, as represented by the Political Department, which is administered and controlled by His Excellency the Viceroy himself. The Inchcape Committee, the Durbar submit, can have no jurisdiction in such matters.

13. The Mysore Government venture, therefore, to express the hope that this aspect of the question will receive due consideration at the hands of the Government of India "

The paras you will notice have been shortened and softened a bit. Of course, if the letter has ~~better~~ ahead issued, there is nothing further to be done.

Yours sincerely,

Mirza M. Ismail

No. Pol: 654
18. 1. 1923.
C.F. 80-23-39.

To

F. Williamson, Esq., I.C.S.,
Secretary to the Hon'ble
the Resident in Mysore.

Sir,

I am directed to acknowledge the receipt of your letter No. C. 2303/539, dated the 3rd January 1923, from the Chief Secy on the subject of charges debitable to the Bangalore Assigned Tract Revenues.

2. It is stated in this communication that the Inchcape Committee have suggested that, in view of the expansion of the Surplus and the increase of work in the Residency Office in connection with the administration of the Tract, a larger proportion of the available funds should be utilised for meeting Imperial expenditure on the Residency Office and establishments. In pursuance of this proposal, it is also suggested that 7/8th instead of 1/3rd of the pay of the Residency Surgeon, and his establishment would be a fair proportion to be borne by the pro forma account of the Tract.

3. In the first place, the Government of Mysore would observe that the share of Residency charges to be borne by the Tract has not had, and should not have, any relation to the size of the annual Surpluses. The existing arrangement is based upon the decision arrived at in 1912, when the proportion of charges to be paid by the several parties was fixed with reference to the share

of attention devoted by the Residency and the connected establishments to the work relating to the Tract, Coorg and the Residency proper.

4. The Mysore Government represented in para 9 of the Memorandum forwarded with Sir M. Visvesvaraya's D.O. No. 2457 dated 21st June 1911 to Col. Sir Hugh Daly that no share of the Residency charges should, for the reasons urged, be debited to the pro forma account of the Station at all. The Government of India, however, considered that 1/3rd of these charges should be borne by the account vide para 3 of Mr. Warburton's letter No. 4076 dated 17th July 1912.

5. The conditions which determined the assessment of the shares to be borne by the different accounts have not altered since, and the Government of Mysore are not, therefore, able to understand why a larger share than obtains at present should be debited to the pro forma account of the Tract. It would be a new principle altogether to require the Tract to bear a larger fraction simply because of the fact that the surpluses have been larger for some time past.

6. The adoption of this principle would mean that the Imperial Government would be relieved of their proper share of the charges as already defined, and such an arrangement would be inconsistent with the assurance so clearly conveyed in para 4 of the same letter of Mr. Warburton that the Government of India had no intention of

benefiting the Imperial Exchequer at the cost of the revenues of the Bangalore Assigned Tract.

7. The second reason urged in support of the proposal is that there is increase of work in the Residency Office in connection with the administration of the Tract. It is not clear how it has been concluded that the increase of work in the Residency is in connection with the administration of the Tract alone. What is more probable is that there has been an increase of work in this Office as in the case of all Government Offices, and the excess expenditure has to be borne by all the parties concerned. To impose on the Tract a larger proportion of the increased charges of this Office, and the connected establishments, would be to relieve pro tanto the other parties of their share of charges - an arrangement which cannot be held to be either fair or reasonable.

8. In these circumstances, the Government of Mysore Consider that there is no occasion for re-opening the general question under discussion, which was decided after prolonged controversy and correspondence.

9. As regards the specific proposal in regard to the pay of the Residency Surgeon and his establishment, I am to invite attention to the fact that the whole of this charge used to be debited to the pro forma account of the Residency, and not to that of the Tract at all: vide footnote on the expenditure statement of the pro forma accounts forwarded with

Col. Sir Hugh Daly's D.O. No. 7193 dated 28th November 1910 to the Dewan. In para 5 of the Memorandum already referred to, the Government of Mysore urged reasons for not departing from this arrangement, but the Government of India considered that 1/3rd of these charges also should be debited to the account of the Tract in the same way as charges relating to the Residency vide para 2 of Mr. Warburton's letter dated 17th July 1912.

10. The present position in regard to the share of the attention of the Residency Surgeon devoted to the medical administration of the Tract is apparently the same as in 1912, and any increase in the share of this charge to be borne by the Station account would be open to the objections urged above in regard to the Residency charges in general.

11. In conclusion, the Mysore Government would like to bring to the notice of the Government of India an important question of principle involved in this reference, namely, how far the Inchcape Committee is really competent to make suggestions in a matter, like the Surplus Revenues of the Assigned Tract, which is essentially a political one, affecting a settlement arrived at after mature consideration between the Government of India and the Durbar. An outside body like the Inchcape Committee, which cannot be aware of the previous history, or all the facts of the case, or of the commitments made by the parties concerned, should not,

Paras 11 & 12 revised according D.O. letter of 18.1.23 from the Private Secy to H.H.
18.1.23

the Durbar venture to think, be allowed to have any voice in regard to such a question.

12. Indeed, the Mysore Government feel that they cannot be expected to subject themselves to the jurisdiction of this committee even in matters in which the Government of India may, as in this particular instance, be financially interested. They can only be asked to consider suggestions emanating from the Government of India, as represented by the Political Department, which is administered and controlled by His Excellency the Viceroy himself.

13. The Mysore Government venture, therefore, to express the hope that this aspect of the question will receive due consideration at the hands of the Government of India.

I have the honour to be,

Sir,

Your most obedient servant,

Financial Secretary
to Government.

15.1.23

D.O.No. 161

Financial Secretariat,

Dated, Bangalore, the 18th January '23.

Dear Sir,

I have received both your telegram and D.O. letter of date. I had received the file from the Dewan but had not issued the letter to the Residency before your wire reached me. I accordingly awaited your letter which has just (2.30 p.m.) been delivered. I have replaced paragraphs 11 and 12 of the draft by the revised paragraphs as in your D.O. letter. I am issuing today the letter to the Residency as it now stands and submitting the file to the Dewan for information.

Yours sincerely,

18/1/23

To

Amin-Ul-Mulk

Mirza Md. Ismail, Esq., B.A.,

Private Secretary to His Highness

the Maharaja of Mysore

(Revised Draft)

Rol 654

18th January 3.

F. Williamson, Esq., I.C.S.,
Secretary to the Hon'ble
the Resident in Mysore, BANGALORE.

I am directed to acknowledge the receipt of your letter No. C.2303/539, dated the 3rd January 1923, to the Chief Secretary on the subject of charges debitable to the Bangalore Assigned Tract Revenues.

2. It is stated in this communication that the Inchcape Committee have suggested that, in view of the expansion of the Surplus and the increase of work in the Residency Office in connection with the administration of the Tract, a larger proportion of the available funds should be utilised for meeting Imperial expenditure on the Residency Office and establishments. In pursuance of this proposal, it is also suggested that 7/8th instead of 1/3rd of the pay of the Residency Surgeon, and his establishment would be a fair proportion to be borne by the pro forma account of the Tract.

3. In the first place, the Government of Mysore would observe that the share of Residency charges to be borne by the Tract has not had, and should not have, any relation to the size of the annual Surpluses. The existing arrangement is based upon the decision arrived at in 1912, when the proportion of charges to be paid by the several parties was fixed with reference to the share of attention devoted by the Residency and the connected establishments to the work relat-

relating to the Tract, Coorg and the Residency proper.

4. The Mysore Government represented in para 9 of the Memorandum forwarded with Sir M. Visvesvaraya's D.O. No. 2457 dated 21st June 1911 to Col. Sir Hugh Daly that no share of the Residency charges should, for the reasons urged, be debited to the pro forma account of the Station at all. The Government of India, however, considered that 1/3rd of these charges should be borne by the account: vide para 3 of Mr. Warburton's letter No. 4076 dated 17th July 1912.

5. The conditions which determined the assessment of t h e shares to be borne by the different accounts have not altered since, and the Government of Mysore are not, therefore, able to understand why a larger share than obtains at present should be debited to the pro forma account of the Tract. It would be a new principle altogether to require the Tract to bear a larger fraction simply because of the fact that the surpluses have been larger for some time past.

6. The adoption of this principle would mean that the Imperial Government would be relieved of their proper share of the charges as already defined, and such an arrangement would be inconsistent with the assurance so clearly conveyed in para 4 of the same letter of Mr. Warburton that the Government of India had no intention of benefiting the Imperial Exchequer at the cost of the revenues of the Bangalore Assigned Tract.

7. The second reason urged in support of the proposal is that there is increase of work in the Residency Office in connection wit the administration of the Tract. It is not clear how it has been concluded that the increase of work in the Residency is in connection with the administration of the Tract alone. What is more probable is that there has been an increase of work in this office as in the case of all Government Offices, and the excess expendi-

expenditure has to be borne by all the parties concerned. To impose on the Tract a larger proportion of the increased charges of this Office, and the connected establishments, would be t o relieve pro tanto the other parties of their share of charges - an arrangement which cannot be held to be either fair or reasonable.

8. In these circumstances, the Government of Mysore consider that there is no occasion for re-opening the general question under discussion, which was decided after prolonged controversy and correspondence.

9. As regards the specific proposal in regard to the pay of the Residency Surgeon and his establishment, I am to invite attention to the fact that the whole of this charges used to be debited to the pro forma account of the Residency, and not to that of the Tract at all: vide foot-note on the expenditure statement of the pro forma accounts forwarded with Col. Sir Hugh Daly's D.O. No.7193 dated 28th November 1910 to the Dewan. In para 5 of the Memorandum already referred to, the Government of Mysore urged reasons for not departing from this arrangement, but the Government of India considered that 1/3rd of these charges also should be debited t o the account of the Tract in the same way as charges relating to the Residency: vide para 2 of Mr. Warburton's letter dated 17th July 1912.

10. The present position in regard to the share of the attention of the Residency Surgeon devoted to the medical administration of the Tract is apparently the same as in 1912, and any increase in the share of this charge to be borne by the Station account would be open to the objections urged above in regard to the Residency charges in general.

11. In conclusion, the Mysore Government would like to bring to the notice of the Government of India an important question of

principle

principle involved in this reference, namely, how far suggestions in a matter like the Surplus Revenues of the Assigned Tract, which is essentially a Political one, affecting a settlement, arrived at after mature consideration, between the Government of India and the Durbar, can legitimately come from an outside body like t h e Inchcape Committee, which cannot be aware of the previous history, or all the facts of the case, or of the commitments made by t h e parties concerned.

12. Indeed, the Mysore Government feel that sugh suggestions can properly come only from the Government of India, as represented by the Political Department, which is administered and controlled by His Excellency the Viceroy himself. The Inchcape Committee, the Durbar submit, can have no jurisdiction in suhh matters.

13. The Mysore Government venture, therefore, to express the hope that this aspect of the question will receive due consideration at the hands of the Government of India.

I have the honour to be,

S i r,

Your most obedient servant.

Financial Secretary to Government.